

# Action Plan

## Grantee: North Carolina-NCORR

### Grant: P-18-NC-37-MIT1

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#### Total Budget:

**Status:** Reviewed and Approved

Grant Number	LOCCS Authorized Amount	Grant Award Amount	Estimated PI/RL Funds	Total Budget
B-18-DP-37-0001	\$ 168,067,000.00	\$ 168,067,000.00	\$ 0.00	\$ 168,067,000.00
B-19-DT-37-0001	\$ 34,619,000.00	\$ 34,619,000.00	\$ 0.00	\$ 34,619,000.00
<b>Total:</b>	<b>\$ 202,686,000.00</b>	<b>\$ 202,686,000.00</b>	<b>\$ 0.00</b>	<b>\$ 202,686,000.00</b>

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#### Funding Sources

**No Funding Sources Found**

#### Narratives

##### Mitigation Needs Assessment:

According to HUD guidance in the Notices, CDBG-MIT funds represent a unique and significant opportunity for grantees to use this assistance in areas impacted by recent disasters to carry out strategic and high-impact activities to mitigate disaster risks and reduce future losses. HUD guidance further specifies that CDBG-MIT funds are closely aligned with FEMA funds for a similar purpose, such as the Hazard Mitigation Grant Program (HMGP). To align closely with FEMA guidance and best practices, as well as the CDBG-MIT specific requirements, the State has reviewed the resources required by HUD in the Notice:

- The Federal Emergency Management Agency Local Mitigation Planning Handbook.  
[https://www.fema.gov/sites/default/files/2020-06/fema-local-mitigationplanning-handbook\\_03-2013.pdf](https://www.fema.gov/sites/default/files/2020-06/fema-local-mitigationplanning-handbook_03-2013.pdf)
- The Department of Homeland Security Office of Infrastructure Protection Fact Sheet.  
<https://www.cisa.gov/sites/default/files/publications/ip-fact-sheet-508.pdf>
- The National Association of Counties, Improving Lifelines: Protecting Critical Infrastructure for Resilient Communities.  
[https://www.naco.org/sites/default/files/documents/NACo\\_ResilientCounties\\_Lifelines\\_Nov2014.pdf](https://www.naco.org/sites/default/files/documents/NACo_ResilientCounties_Lifelines_Nov2014.pdf)
- The U.S. Department of Housing and Urban Development CPD Mapping Tool.  
<https://www.hudexchange.info/resource/2129/cpd-maps-consolidated-planand-continuum-of-care-planning-tool/>

Other resources were supplied by HUD, such as the National Interagency Coordination Center (NICC) for coordinating the mobilization of resources for wildland fire and the U.S. Forest Service's resources around wildland fire. An analysis of wildfire risk was conducted as a part of the Mitigation Needs Assessment (see Part 2 and subsections, below), and these resources were also reviewed in so far as they were applicable to the most urgent mitigation needs facing the MID areas.

The \$202.68 million in CDBG-MIT funds allocated in the Main Notice and the 2021 MIT Notice permit the State of North Carolina to use the CDBG-MIT funds for the same activities, consistent with the requirements of the CDBG-MIT grant, in the most impacted and distressed areas related to both Hurricanes Matthew and Florence.



## Proposed Use of Funds:

The State of North Carolina is in the unfortunate position of having to respond to two major disaster declarations in quick succession. Hurricane Matthew made landfall in the Carolinas on October 8, 2016. Less than two years later, Hurricane Florence dealt incredible damage to the recovering state when it made landfall on September 14, 2018. The ongoing recovery from Hurricane Matthew was greatly affected, as many areas impacted by Matthew were also impacted by Florence. The Unmet Recovery Needs Assessments and corresponding Action Plans for the Hurricane Matthew and Hurricane Florence recovery delve into the ongoing recovery effort specific to the CDBG-DR allocations for those disasters. Individuals seeking to familiarize themselves with the recovery efforts from those disasters should begin with those reports to understand the full breadth of the ongoing recovery. Topics relevant to CDBG-MIT funding are included in this Mitigation Needs Assessment and Action Plan, although they oftentimes intersect the storm recovery needs.

In Public Law 115-123, the State of North Carolina was allocated \$168,067,000 in Community Development Block Grant - Mitigation (CDBG-MIT) funds. In Public Law 116-20, the state was allocated an additional \$34,619,000 in CDBG-MIT funds for a total of \$202,686,000 in CDBGMIT funds. CDBG-MIT is a new funding approach from HUD intended to relieve the repetitive cycle of disaster relief allocations to often-impacted areas of the country. There are three Federal Register Notices that outline the requirements and expectations that HUD places on its grantees related to CDBG-MIT funds: • 84 FR 45838, August 30, 2019 (the Main Notice); • 85 FR 60821, September 28, 2020 (the Omni Notice); and • 86 FR 561, January 6, 2021.

This Action Plan as amended is the State of North Carolina's plan to use the \$202.68 million allocation in accordance with the Notices. The administering agency, the North Carolina Office of Recovery and Resiliency (NCORR), an office of the North Carolina Department of Public Safety (NCDPS), will be administering the grant on behalf of the State of North Carolina. References to the HUD grantee and to the State as a decision-making entity are construed to mean NCORR in all instances. The Action Plan consists primarily of the Mitigation Needs Assessment, an analysis of the specific conditions in the State which present a weakness in the disaster recovery cycle. These mitigation needs are placed in context with "Community Lifelines," those critical service systems that when damaged present a major obstacle to full recovery. The Mitigation Needs Assessment explains what risks are present in MID areas affected by Hurricanes Matthew and Florence, which Community Lifeline(s) face the greatest risks, and further develops a foundation to determine which programs would be most effective in mitigating that risk.

## Project Summary

Project #	Project Title	Grantee Activity #	Activity Title	Grantee Program
101	Administration	MMIT999ADM1002	State Administration	
102	Planning	MMIT999PLN9102	General Planning/TA	
104	Strategic Buyout	MMIT999BAM1404	Buyout LMHI	
		MMIT999BAM1405	Buyout UNM	
		MMIT999BAM1408	Buyout LMH	
		MMIT999BAM2401	Buyout Housing Counseling Services	
9999	Restricted Balance	<i>No activities in this project</i>		

# Activities

**Project # /** 101 / Administration

**Grantee Activity Number:** MMIT999ADM1002

**Activity Title:** State Administration

**Activity Type:**

Administration

**Project Number:**

101

**Projected Start Date:**

08/17/2020

**Project Draw Block by HUD:**

Not Blocked

**Activity Draw Block by HUD:**

Not Blocked

**Block Drawdown By Grantee:**

Not Blocked

**National Objective:**

Not Applicable (for Planning/Administration or Unprogrammed Funds only)

**Activity Status:**

Under Way

**Project Title:**

Administration

**Projected End Date:**

04/30/2032

**Project Draw Block Date by HUD:**

**Activity Draw Block Date by HUD:**

06/04/2032 by Steven Edwards

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**Total Budget:**

<b>Grant Number</b>	<b>Total Budget</b>	<b>Most Impacted and Distressed Budget</b>
B-18-DP-37-0001	\$ 8,403,350.00	\$ 4,201,675.00
B-19-DT-37-0001	\$ 1,730,950.00	\$ 865,475.00
<b>Total:</b>	<b>\$ 10,134,300.00</b>	<b>\$ 5,067,150.00</b>
Other Funds:	\$ 0.00	
Total:	\$ 10,134,300.00	

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**Benefit Report Type:**

NA



**Proposed budgets for organizations carrying out Activity:**

<b>Responsible Organization</b>	<b>Organization Type</b>	<b>Proposed Budget</b>
NCORR	State Agency	\$ 10,134,300.00

**Location Description:**

State of North Carolina

**Activity Description:**

Funds will be used by North Carolina Office of Recovery and Resiliency for the administrative costs associated with the mitigation activities for CDBG-MIT.

**Environmental Assessment:** EXEMPT

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

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**Project # /** 102 / Planning



**Grantee Activity Number: MMIT999PLN9102**

**Activity Title: General Planning/TA**

**Activity Type:**

MIT - Planning and Capacity Building

**Project Number:**

102

**Projected Start Date:**

08/17/2020

**Project Draw Block by HUD:**

Not Blocked

**Activity Draw Block by HUD:**

Not Blocked

**Block Drawdown By Grantee:**

Not Blocked

**National Objective:**

Not Applicable (for Planning/Administration or Unprogrammed Funds only)

**Activity Status:**

Under Way

**Project Title:**

Planning

**Projected End Date:**

04/30/2032

**Project Draw Block Date by HUD:**

**Activity Draw Block Date by HUD:**

06/04/2032 by Steven Edwards

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**Total Budget:**

<b>Grant Number</b>	<b>Total Budget</b>	<b>Most Impacted and Distressed Budget</b>
B-18-DP-37-0001	\$ 8,403,350.00	\$ 4,201,675.00
B-19-DT-37-0001	\$ 1,730,950.00	\$ 865,475.00
<b>Total:</b>	<b>\$ 10,134,300.00</b>	<b>\$ 5,067,150.00</b>
Other Funds:	\$ 0.00	
<b>Total:</b>	<b>\$ 10,134,300.00</b>	

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**Benefit Report Type:**

Area Benefit (Census)

**Proposed Accomplishments**

# of Plans or Planning Products

**Total**

1

LMI%:

**Proposed budgets for organizations carrying out Activity:**

**Responsible Organization**

NCORR

**Organization Type**

State Agency

**Proposed Budget**

\$ 10,134,300.00



**Location Description:**

State of North Carolina

**Activity Description:**

Funds will be used by North Carolina Office of Recovery and Resiliency to cover the planning related activities, such as Action Plan development, public outreach, and coordination on future planning with local and regional coordinating entities, for CDBG-MIT.

**Environmental Assessment:** EXEMPT

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

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**Project # / 104 / Strategic Buyout**



**Grantee Activity Number: MMIT999BAM1404**

**Activity Title: Buyout LMHI**

**Activity Type:**  
MIT - Buyout of Properties

**Activity Status:**  
Under Way

**Project Number:**  
104

**Project Title:**  
Strategic Buyout

**Projected Start Date:**  
08/17/2020

**Projected End Date:**  
04/30/2032

**Project Draw Block by HUD:**  
Not Blocked

**Project Draw Block Date by HUD:**

**Activity Draw Block by HUD:**  
Not Blocked

**Activity Draw Block Date by HUD:**  
06/04/2032 by Steven Edwards

**Block Drawdown By Grantee:**  
Not Blocked

**National Objective:**  
Low/Mod Housing Incentive: Funds tied to buyout/other acquisition of LMI-owned housing, for purpose of moving outside affected floodplain/lower-risk area; or purpose of providing/improving housing occupied by LMI household upon completion

**Total Budget:**

Grant Number	Total Budget	Most Impacted and Distressed Budget
B-18-DP-37-0001	\$ 41,140,626.00	\$ 39,906,407.22
B-19-DT-37-0001	\$ 19,228,762.50	\$ 18,651,899.63
<b>Total:</b>	<b>\$ 60,369,388.50</b>	<b>\$ 58,558,306.85</b>
Other Funds:	\$ 0.00	
<b>Total:</b>	<b>\$ 60,369,388.50</b>	

**Benefit Report Type:**  
Direct (Person)

Proposed Beneficiaries	Total	Low	Mod	Low/Mod%
# Renter Households				0.0
# Owner Households				0.0
# of Persons	888	444	444	100.00
# of Households				0.0
<b>Proposed Accomplishments</b>	<b>Total</b>			
# of Singlefamily Units	888			



# of Multifamily Units

# of Housing Units 888

% decrease in NFIP CRS score

# of non-invasive species trees planted on project sites

# acres of newly added or improved green space

# of acres no longer vulnerable to flood events

# of acres green infrastructure created

% increase in number of acres converted to open space

% decrease in area inundated by flooding

# of brownfield acres converted to wetland

# of acres of native vegetation planted

# of properties protected from future flooding

# of acres green space preserved

# of acres green space created

# of vacant lots repurposed

# occupied structures in floodplain

# acres of wetlands created

# households relocated

\$ estimated flood loss avoidance

# of greenspace users

# of Parcels acquired voluntarily

# of Parcels acquired by admin settlement

# of Parcels acquired by condemnation

# of Properties

**Proposed budgets for organizations carrying out Activity:**

Responsible Organization	Organization Type	Proposed Budget
NCORR	State Agency	\$ 60,369,388.50

**Location Description:**

State of North Carolina - Homes located in the federally designated or state-designated most impacted and distressed areas of Presidentially-declared counties for Hurricane Matthew and Florence, eligible to receive HUD funds for Mitigation Buyout Incentives, must be located in a floodway, floodplain, designated Disaster Risk Reduction Areas (DRRAs), or targeted buyout area.

**Activity Description:**

The State of North Carolina has determined through the administration of CDBG-DR funded buyout activities, significant opportunity remains to mitigate against future flood hazards expanding the state’s buyout activities. Low and moderate-income applicants approved for participation in the Strategic Buyout Program may be eligible to receive additional relocation and affordability incentives that incentivize participants in the buyout program to relocate to safer areas. These areas are outside of the 100-year floodplain, and these incentives are only available to individuals that choose to relocate out of the special flood hazard area. NCORR believes this incentive structure provides maximum choice for buyout participants while maintaining the voluntary aspect of the program.





**Environmental Assessment:** UNDERWAY

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

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**Grantee Activity Number: MMIT999BAM1405**

**Activity Title: Buyout UNM**

**Activity Type:**  
MIT - Buyout of Properties

**Activity Status:**  
Under Way

**Project Number:**  
104

**Project Title:**  
Strategic Buyout

**Projected Start Date:**  
08/17/2020

**Projected End Date:**  
04/30/2032

**Project Draw Block by HUD:**  
Not Blocked

**Project Draw Block Date by HUD:**

**Activity Draw Block by HUD:**  
Not Blocked

**Activity Draw Block Date by HUD:**  
06/04/2032 by Steven Edwards

**Block Drawdown By Grantee:**  
Not Blocked

**National Objective:**  
Urgent Need Mitigation: Activities funded with the CDBG-MIT grant that result in measurable and verifiable reductions in the risk of loss of life and property from future disasters and yield community development benefits

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**Total Budget:**

Grant Number	Total Budget	Most Impacted and Distressed Budget
B-18-DP-37-0001	\$ 75,630,150.00	\$ 73,361,245.50
B-19-DT-37-0001	\$ 5,444,250.00	\$ 5,280,922.50
<b>Total:</b>	<b>\$ 81,074,400.00</b>	<b>\$ 78,642,168.00</b>
Other Funds:	\$ 0.00	
<b>Total:</b>	<b>\$ 81,074,400.00</b>	

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**Benefit Report Type:**

Direct (Person)

Proposed Beneficiaries	Total	Low	Mod	Low/Mod%
# Owner Households				0.0
# of Persons	1776			0.00
# of Households				0.0
<b>Proposed Accomplishments</b>	<b>Total</b>			
# of Singlefamily Units	888			
# of Multifamily Units				
# of Housing Units	888			



- % decrease in NFIP CRS score
- # of non-invasive species trees planted on project sites
- # acres of newly added or improved green space
- # of acres no longer vulnerable to flood events
- # of acres green infrastructure created
- % increase in number of acres converted to open space
- % decrease in area inundated by flooding
- # of brownfield acres converted to wetland
- # of acres of native vegetation planted
- # of properties protected from future flooding
- # of acres green space preserved
- # of acres green space created
- # of vacant lots repurposed
- # occupied structures in floodplain
- # acres of wetlands created
- # households relocated
- \$ estimated flood loss avoidance
- # of greenspace users
- # of Parcels acquired voluntarily
- # of Parcels acquired by admin settlement
- # of Parcels acquired by condemnation
- # of Properties

**Proposed budgets for organizations carrying out Activity:**

Responsible Organization	Organization Type	Proposed Budget
NCORR	State Agency	\$ 81,074,400.00

**Location Description:**

State of North Carolina - Homes located in the federally designated or state-designated most impacted and distressed areas of Presidentially-declared counties for Hurricane Matthew and Florence, eligible to receive HUD funds for Mitigation Buyout Incentives, must be located in a floodway, floodplain, designated Disaster Risk Reduction Areas (DRRAs), or targeted buyout area.

**Activity Description:**

The State of North Carolina has determined through the administration of CDBG-DR funded buyout activities, significant opportunity remains to mitigate against future flood hazards expanding the state’s buyout activities. Applicants determined to meet an Urgent Need and approved for participation in the Strategic Buyout Program may be eligible to receive funding based upon the current fair market value for their damaged property minus any duplicative assistance. Applicants may also be eligible to receive additional relocation and affordability incentives that incentivize participants in the buyout program to relocate to safer areas. These areas are outside of the 100-year floodplain, and these incentives are only available to individuals that choose to relocate out of the special flood hazard area. NCORR believes this incentive structure provides maximum choice for buyout participants while maintaining the voluntary aspect of the program. Homes eligible to receive HUD funds for Buyout, must be located in a floodway, floodplain, designated Disaster Risk Reduction Areas, or targeted buyout area.



**Environmental Assessment:** UNDERWAY

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

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**Grantee Activity Number: MMIT999BAM1408****Activity Title: Buyout LMH****Activity Type:**  
MIT - Buyout of Properties**Activity Status:**  
Under Way**Project Number:**  
104**Project Title:**  
Strategic Buyout**Projected Start Date:**  
09/29/2021**Projected End Date:**  
04/30/2032**Project Draw Block by HUD:**  
Not Blocked**Project Draw Block Date by HUD:****Activity Draw Block by HUD:**  
Not Blocked**Activity Draw Block Date by HUD:****Block Drawdown By Grantee:**  
Not Blocked**National Objective:**

Low/Mod-Income Housing: Any assisted activity that involves the acquisition/rehabilitation of property to provide housing considered to benefit persons of LMI-only to the extent such housing will, upon completion, be occupied by such persons

**Total Budget:**

Grant Number	Total Budget	Most Impacted and Distressed Budget
B-18-DP-37-0001	\$ 34,489,524.00	\$ 33,454,838.28
B-19-DT-37-0001	\$ 5,756,735.02	\$ 5,584,032.97
<b>Total:</b>	<b>\$ 40,246,259.02</b>	<b>\$ 39,038,871.25</b>
Other Funds:	\$ 0.00	
<b>Total:</b>	<b>\$ 40,246,259.02</b>	

**Benefit Report Type:**

Direct (Person)

**Proposed Beneficiaries**

	Total	Low	Mod	Low/Mod%
# of Persons	888	444	444	100.00

**Proposed Accomplishments**

	Total
# of Singlefamily Units	888
# of Multifamily Units	
# of Housing Units	888
% decrease in NFIP CRS score	



- # of non-invasive species trees planted on project sites
- # acres of newly added or improved green space
- # of acres no longer vulnerable to flood events
- # of acres green infrastructure created
- % increase in number of acres converted to open space
- % decrease in area inundated by flooding
- # of brownfield acres converted to wetland
- # of acres of native vegetation planted
- # of properties protected from future flooding
- # of acres green space preserved
- # of acres green space created
- # of vacant lots repurposed
- # occupied structures in floodplain
- # acres of wetlands created
- # households relocated
- \$ estimated flood loss avoidance
- # of greenspace users
- # of Parcels acquired voluntarily
- # of Parcels acquired by admin settlement
- # of Parcels acquired by condemnation
- # of Properties

**Proposed budgets for organizations carrying out Activity:**

Responsible Organization	Organization Type	Proposed Budget
NCORR	State Agency	\$ 40,246,259.02

**Location Description:**

NC Hurricane Matthew and Florence MID counties and storm impacted counties.

**Activity Description:**

The State of North Carolina has determined through the administration of CDBG-DR funded buyout activities, significant opportunity remains to mitigate against future flood hazards expanding the state's buyout activities. This activity covers low-and moderate income applicants who are eligible under LMH after approved for participation in the Strategic Buyout Program, who may be eligible to receive funding based upon the current fair market value for their damaged property minus any duplicative assistance. Applicants may also be eligible to receive additional relocation and affordability incentives that incentivize participants in the buyout program to relocate to safer areas. The areas that applicants find their new housing in will be outside of the 100-year floodplain, and these incentives are only available to individuals that choose to relocate out of the special flood hazard area. NCORR believes this incentive structure provides maximum choice for buyout participants while maintaining the voluntary aspect of the program. Homes eligible to receive HUD funds for Buyout, must be located in a floodway, floodplain, designated Disaster Risk Reduction Areas, or targeted buyout area.



**Environmental Assessment:** UNDERWAY

**Environmental Reviews:** None

**Activity Attributes**

**Disaster Type:** Flood, Hurricane

**Activity Supporting Documents:** None

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**Grantee Activity Number: MMIT999BAM2401**

**Activity Title: Buyout Housing Counseling Services**

**Activity Type:**

MIT - Public Services and Information

**Project Number:**

104

**Projected Start Date:**

07/01/2021

**Project Draw Block by HUD:**

Not Blocked

**Activity Draw Block by HUD:**

Not Blocked

**Block Drawdown By Grantee:**

Not Blocked

**National Objective:**

Low/Mod: Benefit to low- and moderate-income persons/families

**Activity Status:**

Under Way

**Project Title:**

Strategic Buyout

**Projected End Date:**

07/01/2024

**Project Draw Block Date by HUD:**

**Activity Draw Block Date by HUD:**

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**Total Budget:**

<b>Grant Number</b>	<b>Total Budget</b>	<b>Most Impacted and Distressed Budget</b>
B-18-DP-37-0001	\$ 0.00	\$ 0.00
B-19-DT-37-0001	\$ 727,352.48	\$ 705,531.90
<b>Total:</b>	<b>\$ 727,352.48</b>	<b>\$ 705,531.90</b>
Other Funds:	\$ 0.00	
Total:	\$ 727,352.48	

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**Benefit Report Type:**

Direct (Person)

**Proposed Beneficiaries**

	<b>Total</b>	<b>Low</b>	<b>Mod</b>	<b>Low/Mod%</b>
# of Persons	330	100	100	60.61
# of Cases closed	180	50	50	55.56
# of Cases opened	180	50	50	55.56

**Proposed Accomplishments**

	<b>Total</b>
# of households reached	
# home construction permits	
# Workshops delivered	
# Webinars provided	





# of People Trained 200

# of Plumbing Inspections

# of Mechanical Inspections

# of Electrical Inspections

# of Building Inspections

# of Plans Reviewed

# of Distributed Materials

# of Non-business Organizations benefitting

# of Businesses

# of public facilities

# of buildings (non-residential)

**Proposed budgets for organizations carrying out Activity:**

Responsible Organization	Organization Type	Proposed Budget
North Carolina Housing Coalition, Inc.	TA Provider	\$ 727,352.48

**Location Description:**

Presidentially declared counties and MID counties in North Carolina.

**Activity Description:**

Housing counseling including pre-purchase homebuyer and post-purchase training, and individual counseling.

**Environmental Assessment:** EXEMPT

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

**Action Plan History**

Version	Date
P-18-NC-37-MIT1 AP#6	04/14/2022
P-18-NC-37-MIT1 AP#5	01/25/2022
P-18-NC-37-MIT1 AP#4	11/18/2021
P-18-NC-37-MIT1 AP#3	10/25/2021
P-18-NC-37-MIT1 AP#2	07/28/2021
P-18-NC-37-MIT1 AP#1	06/29/2020



